CLEARWATER COUNTY
Consolidated Financial Statements
For the Year Ended December 31, 2021



INDEPENDENT AUDITORS' REPORT

To the Reeve and Council of Clearwater County

Opinion

We have audited the accompanying consolidated financial statements of Clearwater County (the County), which comprise the consolidated statement of financial position as at December 31, 2021, and the consolidated statements of operations and accumulated surplus, changes in net financial assets and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the County as at December 31, 2021, the consolidated results of its operations, changes in its net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditors' Responsibilities for the Audit of the Consolidated Financial Statements* section of our report. We are independent of the County in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with those requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Other Information

Management is responsible for the other information. The other information comprises the information included in the Annual Report, but does not include the consolidated financial statements and our auditors' report thereon. The Annual Report is expected to be made available to us after the date of this auditors' report. Our opinion on the consolidated financial statements does not cover the other information and we do not express any form of assurance conclusion thereon.

In connection with our audit of the consolidated financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the consolidated financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.

Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.



Independent Auditors' Report to the Reeve and Council of Clearwater County (continued)

In preparing the consolidated financial statements, management is responsible for assessing the County's ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless management either intends to liquidate the County or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the County's financial reporting process.

Auditors' Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements. As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- ldentify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the County's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause the County to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

METRIX GROUP LLP

Chartered Professional Accountants

Edmonton, Alberta October 25, 2022

MANAGEMENT'S RESPONSIBILITY FOR FINANCIAL REPORTING

To the Reeve and Members of Council of Clearwater County

The integrity, relevance and comparability of the data in the accompanying consolidated financial statements are the responsibility of management.

The consolidated financial statements are the responsibility of management, prepared in accordance with Canadian public sector accounting standards. They necessarily include some amounts that are based on the best estimates and judgments of management.

To assist in its responsibility, management maintains accounting, budget and other controls to provide reasonable assurance that transactions are appropriately authorized, that assets are properly accounted for and safeguarded, and that financial records are reliable for preparation of consolidated financial statements.

Metrix Group LLP, Chartered Professional Accountants, have been appointed by County Council to express an opinion on the County's consolidated financial statements.

Rick Emmons

Chief Administrative Officer

Murray Hagan, B.Comm, CPA, CA

Chief Financial Officer

	2021	2020
FINANCIAL ASSETS		
Cash and cash equivalents (Note 2)	\$ 65,442,034	\$ 74,393,980
Accounts receivable (Note 3)	13,175,226	12,606,155
Land held for resale	4,224,323	4,845,305
Investments (Note 4)	43,179,813	37,475,160
	126,021,396	129,320,600
LIABILITIES		
Accounts payable and accrued liabilities (Note 5)	8,831,772	7,690,945
Deferred revenue (Note 6)	5,700,019	
Long-term debt (Note 7)	1,474,205	1,859,161
Landfill closure and post-closure costs (Note 8)	6,307,361	5,933,419
	22,313,357	20,619,330
NET FINANCIAL ASSETS	103,708,039	108,701,270
NOVEMBER ACCETS		
NON-FINANCIAL ASSETS Tangible capital assets (Note 9)	364,736,122	350,889,165
Inventories for consumption (Note 10)	4,994,957	5,020,313
Prepaid expenses	795,610	690,164
	370,526,689	356,599,642
ACCUMULATED SURPLUS (NOTE 11) (Schedule 1)	\$ 474,234,728	\$ 465,300,912

ON BEHALF OF COUNCIL:

CLEARWATER COUNTY Consolidated Statement of Operations and Accumulated Surplus For the Year Ended December 31, 2021

	2021 (Budget) <i>(Note 20)</i>	2021 (Actual)	2020 (Actual)
REVENUE Net municipal taxes (Schedule 2) User fees and sale of goods Investment income Government transfers for operating (Schedule 3) Penalties on taxes Other Rentals Fines Licenses and permits Developer levies Well drilling taxes	\$ 46,790,000 4,041,111 2,060,000 361,119 750,000 766,411 213,000 225,000 36,000	\$ 46,263,442 7,581,755 1,260,856 1,861,997 781,382 687,488 438,506 242,571 74,843 53,168	\$ 46,962,912 3,338,977 2,284,197 1,995,201 1,273,636 594,204 225,861 228,944 52,550 56,328 1,964,406
EXPENSES Legislative Administration (Note 3) Assessment Fire, ambulance, and protective services Public works - general Roads, streets, walks and lighting Facilities Water supply and distribution Wastewater treatment and disposal Waste management Airport Family and community support services Agricultural services Land use planning, zoning and development Parks and recreation Culture Amortization	887,520 7,611,848 622,292 4,454,175 2,900,096 10,412,720 1,916,928 97,882 339,091 4,402,150 124,000 640,605 2,896,819 2,311,970 1,806,483 561,735 20,200,000	832,598 3,448,784 697,822 4,902,020 2,574,400 8,680,208 1,068,242 140,733 205,645 3,741,439 83,729 762,942 2,469,222 2,358,496 2,742,994 475,561 21,343,319	487,934 4,031,132 581,666 3,603,959 2,009,041 10,700,909 1,387,601 103,527 143,589 4,602,108 62,698 903,780 2,332,973 1,808,150 2,811,729 500,243 20,416,330
ANNUAL SURPLUS (DEFICIT) BEFORE OTHER REVENUE	62,186,314 (6,943,673)	56,528,154 2,717,854	56,487,369 2,489,847
OTHER REVENUE (EXPENSES) Government transfers for capital (Schedule 3) Restructuring (Note 21) Loss on disposal of tangible capital assets	3,795,479 - 395,355	6,319,381 1,098,279 (1,201,698)	16,916,950 (1,535,979)
ANNUAL SURPLUS (DEFICIT)	<u>4,190,834</u> (2,752,839)	6,215,962 8,933,816	15,380,971 17,870,818
ACCUMULATED SURPLUS, BEGINNING OF YEAR	465,300,912	465,300,912	447,430,094
ACCUMULATED SURPLUS, END OF YEAR	\$ 462,548,073	\$ 474,234,728	\$ 465,300,912

CLEARWATER COUNTY Consolidated Statement of Changes in Net Financial Assets For the Year Ended December 31, 2021

	2021 (Budget) <i>(Note 20)</i>	2021 (Actual)	2020 (Actual)
ANNUAL SURPLUS (DEFICIT)	\$ (2,752,839)	\$ 8,933,816	\$ 17,870,818
Purchase of tangible capital assets Restructuring (Note 21) Proceeds on disposal of tangible capital assets Amortization of tangible capital assets Loss on disposal of tangible capital assets	(41,007,981) - - 20,200,000	(35,682,902) (1,098,279) 389,207 21,343,319 1,201,698	(32,507,273) 317,496 20,416,330 1,535,979
Lies (cornicition) of supplies inventory	(20,807,981)	(13,846,957) 25,356	(10,237,468)
Use (acquisition) of supplies inventory Use (acquisition) of prepaid expenses		(105,446)	(43,393)
		(80,090)	(314,117)
INCREASE (DECREASE) IN NET FINANCIAL ASSETS	(23,560,820)	(4,993,231)	7,319,233
NET FINANCIAL ASSETS, BEGINNING OF YEAR	108,701,270	108,701,270	101,382,037
NET FINANCIAL ASSETS, END OF YEAR	\$ 85,140,450	\$103,708,039	\$108,701,270

	2021	2020
OPERATING ACTIVITIES		
Annual surplus	\$ 8,933,816	\$ 17,870,818
Non-cash items included in annual surplus	4 004 000	4 505 070
Loss on disposal of tangible capital assets	1,201,698 (1,098,279)	1,535,979
Restructuring (Note 21) Amortization of tangible capital assets	21,343,320	20,416,330
Amortization of tangible capital assets Amortization of investment premium/discounts		21,309
Gain on sale of investments		(439,203)
	30,380,555	39,405,233
Observation and analysis and the language		
Changes in non-cash working capital balances: Accounts receivable	(569,071)	(6,414,076)
Prepaid expenses	(105,446)	(43,393)
Accounts payable and accrued liabilities	1,140,827	3,818,013
Land held for resale	620,981	(234,257)
Deferred revenue	564,214	(13,668,190)
Inventories for consumption	25,356	(270,724)
Provision for landfill closure and post-closure costs	373,942	2,416,547
Deposit liabilities		(7,000)
	32,431,358	25,002,153
CAPITAL ACTIVITIES		
Purchase of tangible capital assets	(35,682,902)	
Proceeds on disposal of tangible capital assets	389,207	317,496
	(35,293,695)	(32,189,777)
FINANCING ACTIVITIES		
Long-term debt principal repayments	(384,956)	(369,986)
INVESTING ACTIVITIES		(0.1.00.1.00=)
Purchase of investments	(8,375,000)	
Proceeds on sale of investments	2,670,347	33,457,517
	(5,704,653)	12,176,450
INCREASE IN CASH AND CASH EQUIVALENTS DURING THE YEAR	(8,951,946)	4,618,838
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	74,393,980	69,775,142
CASH AND CASH EQUIVALENTS, END OF YEAR	\$ 65,442,034	\$ 74,393,980

CLEARWATER COUNTY
Consolidated Schedule of Changes in Accumulated Surplus
For the Year Ended December 31, 2021

	Unrestricted Surplus	Restricted Surplus	Restricted Equity in Tangible Surplus Capital Assets	2021	2020
BALANCE, BEGINNING OF YEAR	\$ 451,006	\$113,960,741	451,006 \$113,960,741 \$350,889,165 \$465,300,912 \$447,430,094	\$465,300,912	\$447,430,094
Annual surplus	8,933,816	ž	¥	8,933,816	17,870,818
Unrestricted funds designated for future use	(12,676,700)	12,676,700	×	•	x
Current year funds used for tangible capital assets	(19,342,396)	*	19,342,396	•	at .
Restricted surplus used for tangible capital assets	11;	(17,438,785)	17,438,785	•	•
Disposal of tangible capital assets	1,590,905	•	(1,590,905)	•	r
Amortization	21,343,319		(21,343,319)	•	12
BALANCE, END OF YEAR	\$ 299,950	\$109,198,656	299,950 \$109,198,656 \$364,736,122 \$474,234,728 \$465,300,912	\$474,234,728	\$465,300,912

CLEARWATER COUNTY Consolidated Schedule of Property and Other Taxes For the Year Ended December 31, 2021

	2021 (Budget)	2021 (Actual)	2020 (Actual)
	(Note 20)		
TAVATION			
TAXATION Real property taxes	\$ 39,807,531	\$ 38,890,256	\$ 27,625,599
Linear property taxes	26,476,112	26,342,945	38,863,027
	66,283,643	65,233,201	66,488,626
Less revenue charing:			
Less revenue sharing: County of Wetaskiwin	697,027	697,027	739,425
County of Weldowillin			
Taxes after revenue sharing	65,586,616	64,536,174	65,749,201
REQUISITIONS			
Alberta School Foundation Fund	17,544,582	16,787,361	17,569,383
Westview Lodge	655,547	655,547	625,399
Designated industrial property	391,675	387,444	388,943
Red Deer Catholic Regional Division No. 39	204,812	442,380	202,564
		40.000.000	10 700 000
	18,796,616	18,272,732	18,786,289
NET MUNICIPAL TAXES	\$ 46,790,000	\$ 46,263,442	\$ 46,962,912

CLEARWATER COUNTY Consolidated Schedule of Government Transfers For the Year Ended December 31, 2021

		2021 (Budget) <i>(Note 20)</i>	2021 (Actual)	2020 (Actual)
TRANSFERS FOR OPERATING Provincial government	\$	361,119	\$ 1,861,997	\$ 1,995,201
TRANSFERS FOR CAPITAL Provincial government	_	3,795,479	6,319,381	16,916,950
TOTAL GOVERNMENT TRANSFERS	\$_	4,156,598	\$ 8,181,378	\$ 18,912,151

CLEARWATER COUNTY
Consolidated Schedule of Segmented Information
For the Year Ended December 31, 2021

	General Government	Community Services	Emergency & Protective Services	Transportation Services	Planning & Development	Recreation & Culture	Environmental Services	Agricultural Services	Total
REVENUE Net municipal taxes User fees and sales of goods	\$ 46,263,442 564,857	₩ 9	↔	\$ 333,731	\$ 2,948,298	\$ 200	\$ 2,000,690	\$ 366,393	\$ 46,263,442 6,214,169
All other Income Government transfers	1,563,643 1,260,856 249,058		1,671,544	146,486	228,416	995,000	e5 50 50	35,455 297,219	3,645,544 1,260,856 1,861,997
	49,901,856	,	1,992,264	480,217	3,176,714	995,200	2,000,690	290,669	59,246,008
EXPENSES Salaries, wages and benefits Contract and general services	3,460,857 2,109,233	100,775 129,990	2,923,240	4,318,944 5,000,587	750,518 1,260,105	114,275 1,157,850	2,175,774 1,505,724	1,316,436	15,160,819 12,068,681
Materials, goods and supplies Transfers to other governments Transfers to individuals/organizations	270,932 406,644 24,877	5,119 83,729 457,073	750,754 - 873,735	3,009,826 22,823	10,090	20,930 1,489,575 435,925	406,318	268,909	4,742,878 2,002,771 1,838,212
Other expenses Interest on long-term debt		69,985	22,996	W 19	4,000	00: 3	3 0 0 0 0	290,964	320,308 69,985
Bad debts - provision for allowances (recovery)	(1,018,819)		٠	*	¥.		((•)3	(S#)()	(1,018,819)
	5,256,072	846,671	4,902,020	12,352,180	2,024,713	3,218,555	4,087,816	2,496,808	35,184,835
NET REVENUE (DEFICIT) BEFORE AMORTIZATION	44,645,784	(846,671)	(2,909,756)	(11,871,963)	1,152,001	(2,223,355)	(2,087,126)	(1,797,741)	24,061,173
Amortization	276,336	16,169	375,805	19,841,171	126,311	78,202	427,654	201,671	21,343,319
NET REVENUE (DEFICIT)	\$ 44,369,448	\$ (862,840)	\$ (3,285,561)	\$(31,713,134) \$ 1,025,690 \$ (2,301,557)	\$ 1,025,690	\$ (2,301,557)	\$ (2,514,780) \$ (1,999,412)		\$ 2,717,854

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CLEARWATER COUNTY
Consolidated Schedule of Segmented Information
For The Year Ended December 31, 2020

	General Government	Community Services	Emergency & Protective Services	Transportation Services	Planning & Development	Recreation & E	Environmental Services	Agricultural Services	Total
Net municipal taxes Net municipal taxes User fees and sales of goods All other Investment income Government transfers Well drilling taxes	\$ 46,962,912 568,174 1,418,571 2,192,535 1,441,430 1,964,406		\$ 500,095 412,361 912,456	\$ 267,020 287,218	1,306,178 217,817	7 (2 (3 () () () () () () () () ()	\$ 827,725 200 91,662	\$ 369,880 7,622 141,410	\$ 46,962,912 3,338,977 2,431,523 2,284,197 1,995,201 1,964,406
EXPENSES Salaries, wages and benefits Contracted and general services Materials, goods and utilities Transfers to individuals/organizations Other expenses Bad debts - provision for allowances Transfers to other governments Transfers to local boards & agencies Interest on long-term debt	3,221,771 1,576,658 206,700 27,586 1,503 344,469 4,764	98,606 30,636 7,972 595,800 - 62,698 85,786 84,981	2,544,649 405,246 612,586 - 41,478	4,400,833 6,663,614 3,033,104	913,717 596,224 15,489	132,187 31,398 21,999 3,126,388	1,227,845 942,579 261,916 2,416,884	1,262,700 472,583 579,504 18,186	13,802,308 10,718,938 4,739,270 3,767,960 2,418,387 344,469 108,940 85,786 84,981
	5,383,451	966,479	3,603,959	14,097,551	1,525,430	3,311,972	4,849,224	2,332,973	36,071,039
NET REVENUE (DEFICIT) BEFORE AMORTIZATION	49,164,577	(966,479)	(2,691,503)	(13,543,313)	(1,435)	(3,311,972)	(3,929,637)	(1,814,061)	22,906,177
Amortization NET REVENUE (DEFICIT)	350,778 \$ 48,813,799	16,726 \$ (983,205)	324,203 \$ (3,015,706)	18,660,939 \$ (32,204,252) \$	125,072 \$ (126,507)	71,578 \$ (3,383,550)	673,156 \$ (4,602,793)	71,578 673,156 193,878 3 \$ (3,383,550) \$ (4,602,793) \$ (2,007,939) \$	20,416,330 \$ 2,489,847

Clearwater County (the "County") is a municipality in the Province of Alberta, Canada and operates under the provisions of the *Municipal Government Act*, R.S.A., 2000, c. M-26, as amended.

1. SIGNIFICANT ACCOUNTING POLICIES

These consolidated financial statements are the representations of the County management prepared in accordance with Canadian public sector accounting standards. Significant aspects of the accounting policies adopted by the County are as follows:

(a) Reporting Entity

These consolidated financial statements include the assets, liabilities, non-financial assets, revenues, expenses and accumulated surplus of the County which comprises all the organizations that are owned or controlled by the County and are, therefore, accountable to the County for the administration of their financial affairs and resources.

Rocky Mountain House Airport Commission	50.0%
Clearwater Regional Fire Rescue Services	47.5%
Clearwater Regional Emergency Management Agency	67.0%
The Rocky Mountain Regional Solid Waste Authority	63.3%

The County accounts for government partnerships using the proportionate consolidation method. Under this method, the County's proportionate share of assets, liabilities, non-financial assets, revenues, expenses and accumulated surplus are included in the consolidated financial statements.

The schedule of taxes levied includes requisitions for education and senior foundations that are not part of the municipal reporting entity.

The financial statements exclude trust assets that are administered for the benefit of external parties. Interdepartmental and organizational transactions and balances are eliminated.

Effective April 1, 2020, a new Clearwater Regional Fire Rescue Services agreement was signed by Clearwater County, the Town of Rocky Mountain House and the Village of Caroline. Clearwater County's proportionate share of operations under this new agreement is 75.75%.

On March 30, 2020, the agreement for the establishment and operation of the Rocky Mountain Regional Solid Waste Authority, comprised of the County, the Town of Rocky Mountain House, and the Village of Caroline, was terminated. The Authority was dissolved in 2021 and the net assets of the Authority were distributed to the respective members. Additional information regarding the restructuring transactions is provided in Note 21.

(b) Basis of Accounting

The consolidated financial statements are prepared using the accrual basis of accounting. Revenues are accounted for in the period in which the transactions or events occurred that gave rise to the revenues. Expenses are recognized in the period the goods and services are acquired and a liability is incurred or transfers are due.

Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Government transfers are recognized in the consolidated financial statements as revenue in the period in which the events giving rise to the transfer occurred, providing the transfers are authorized, any eligibility criteria have been met by the municipality, and reasonable estimates of the amounts can be made.

1. SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

(c) Cash and Cash Equivalents

Cash and temporary investments include items that are readily convertible to known amounts of cash, are subject to an insignificant risk of change in value, and have a maturity of 90 days or less at acquisition.

(d) Investments

Investments are recorded at amortized cost. Where there has been a loss in value that is other than a temporary decline, the investment is written down to recognize the loss.

Investment income is reported as revenue in the period earned. When required by the funding government or related act, investment income earned on deferred revenue is added to the investment, and forms part of the deferred revenue balance.

(e) Land Held for Resale

Land held for resale is recorded at the lower of cost or net realizable value. Cost includes costs for land acquisition and improvements required to prepare the land for servicing such as clearing, stripping, and levelling charges. Related development costs incurred to provide infrastructure such as water and wastewater services, roads, sidewalks, and street lighting are recorded as tangible capital assets under their respective function.

(f) Inventories for Consumption

Inventories held for consumption are valued at the lower of cost and net realizable value with cost determined by the average cost method for gravel and sign inventory and the first-in first-out method for shop inventory.

(g) Tangible Capital Assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over their estimated useful lives as follows:

Buildings	10 - 50 years
Engineered structures	
Roadway systems	3- 80 years
Water systems	45 - 75 years
Wastewater systems	34 - 75 years
Cell development	10 - 15 years
Machinery and equipment	5 - 40 years
Vehicles	10 - 25 years

One-half of the annual amortization is charged in the year of acquisition and in the year of disposal. Assets under construction are not amortized until the asset is available for productive use.

Tangible capital assets received as contributions are recorded at fair value at the date of receipt and also are recorded as revenue.

Works of art for display are not recorded as tangible capital assets but are disclosed.

Leases are classified as capital or operating leases. Leases which transfer substantially all the benefits and risks incidental to ownership are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses.

1. SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

(h) Tax Revenue

Property tax revenue is based on assessed value determined in accordance with the *Municipal Government Act*. Tax rates are established annually. Taxation revenues are recorded at the time tax notices are issued. Assessments are subject to appeal.

Construction and borrowing costs associated with local improvement projects are recovered through annual special property tax assessments during the period of the related borrowings. These levies are collectible from property owners for work performed by the County and are recognized as revenue in the year they are levied.

(i) Requisition Over-levy and Under-levy

Over-levies and under-levies arise from the difference between the actual school tax originally levied on behalf of the province and the levy after all adjustments have been processed throughout the year. If the difference is an over-levy or over-collection, the overage is accrued as a liability and property tax revenue is reduced in the following year. If the difference is an under-levy or under-collection, the underage is accrued as a receivable and reflected as property tax revenue in the following year.

(i) Pensions

The County participates in two multi-employer defined benefit pension plans. Contributions for current and past service pension benefits are recorded as expenses in the year in which they become due. See *Note 15* for details of these pension plans.

(k) Contaminated Sites

Contaminated sites are a result of contamination being introduced into air, soil, water or sediment of a chemical, organic or radioactive material or live organism that exceeds an environmental standard. The liability is recorded net of any expected recoveries. A liability for remediation of a contaminated site is recognized when a site is not in productive use and is management's estimate of the cost of post-remediation including operation, maintenance and monitoring.

(I) Use of Estimates

The preparation of the consolidated financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the consolidated financial statements, and the reported amounts of revenue and expenses during the period. Where measurement uncertainty exists, the consolidated financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

The County has used estimates to determine an allowance for doubtful accounts, accrued liabilities, and the useful lives of tangible capital assets.

(m) New Accounting Standards not yet Adopted

Effective for fiscal years beginning on or after April 1, 2022, *PS 3280 Asset Retirement Obligations* provides guidance on how to account for and report liabilities for retirement of tangible capital assets.

Effective for fiscal years beginning on or after April 1, 2023, *PS 3400 Revenue* provides guidance on how to account for and report revenue, and specifically, it addresses revenue arising from exchange transactions and unilateral transactions.

2. CASH AND CASH EQUIVALENTS	2021	2020
Notice on demand accounts High interest savings account Operating bank accounts Cash on hand	\$ 27,901,389 26,164,220 11,375,925 500	\$ 49,556,228 15,495,339 9,341,913 500
	\$ 65,442,034	\$ 74,393,980
The above amounts include grant funding of \$5,700,019 (2020 - restricted per <i>Note 6</i> .	\$5,135,805) wh	ich is externally
3. ACCOUNTS RECEIVABLE	2021	2020
Trade and other Taxes and grants in place of taxes Goods and Services Tax	\$ 7,314,678 4,666,720 1,193,828	
	\$ 13,175,226	\$ 12,606,155
Taxes and grants in place of taxes consist of the following:		
Current taxes Tax arrears	\$ 1,186,837 4,049,979	\$ 7,900,885 1,440,564
	5,236,816	9,341,449
Less: Allowance for doubtful accounts	(570,096)	(1,590,480)
	\$ 4,666,720	\$ 7,750,969
Administration expenses reported on the Consolidated State provision (recovery) for bad debts in the amount of \$1,018,819 (20)	ment of Opera 020 - \$344,469).	itions include a
4. INVESTMENTS	2021	2020
Government and corporate bonds Rocky Mountain House Co-op Association Limited	\$ 43,172,312 7,501	\$ 37,467,659 7,501
	\$ 43,179,813	\$ 37,475,160
The stated coupon interest rates on government and corporate borper annum, maturing between March 2022 - June 2030. The mark corporate bonds at December 31, 2021 was \$43,181,696 (2020 - \$3)	ket value of the	n 1.59% - 3.30% government and

5. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES	_	2021	2020
Trade payables and accrued liabilities Accrued wages and benefits Deposit	\$	7,642,265 1,122,507 67,000	\$ 6,280,092 1,408,603 2,250
	<u>\$</u>	8,831,772	\$ 7,690,945

6. DEFERRED REVENUE

Deferred revenue is comprised of the following amounts which have been received from third parties for a specified purpose. Additions are comprised of both contributions and interest earned during the year. These amounts are recognized as revenue in the period in which the related costs are incurred.

	2020			Additions	Revenue Recognized	2021
Municipal Sustainability Initiative Alberta Environment and Parks - Watercourse Crossing	\$	4,160,433	\$	45,189	\$ (1,106,802) \$	3,098,820
Remediation Program Other Strategic Transportation Infrastructure Program Alberta Environment and Parks -		240,358		2,000,000 759,210	(84,778) (394,609)	1,915,222 604,959
	ıre	660,014		200,000	(778,996)	81,018
Taunton Trestle project	_	75,000		920,000	(995,000)	
	\$	5,135,805	\$	3,924,399	\$ (3,360,185) \$	5,700,019

7. LONG-TERM DEBT			
	-	2021	2020
Alberta Capital Finance Authority debenture repayable in semi-annual installments of \$227,808 including interest			
at 4.006% maturing in 2025.	\$	1,474,205	\$ 1,859,161

Principal and interest payments are due as follows:

	-	Principal	Interest	Total
2022 2023 2024 2025	\$	400,532 416,738 433,600 223,335	\$ 55,085 38,879 22,017 4,473	\$ 455,617 455,617 455,617 227,808
		1,474,205	\$ 120,454	\$ 1,594,659

Interest on long-term debt amounted to \$69,985 (2020 - \$84,981).

The County's total cash payments for interest in 2021 were \$70,661 (2020 - \$85,631).

8. LANDFILL CLOSURE AND POST CLOSURE COSTS

Alberta environmental law requires closure and post-closure care of landfill sites, which includes final covering and landscaping, pumping of ground water and leachates from the site, and ongoing environmental monitoring, site inspections and maintenance.

The estimated total liability is based on the sum of discounted future cash flows for closure and post-closure activities for 25 years after closure using a discount rate of 3.46% (2020 - 2.41%) and assuming annual inflation of 2.00% (2020 - 2.00%).

The accrued liability portion is based on the cumulative capacity used at year end compared to the estimated total landfill capacity. The total capacity of the site is estimated at 3.333 million cubic metres. The estimated used capacity of the landfill site is 2.520 (2020 - 2.467) million cubic metres. The existing landfill is expected to reach capacity in approximately the year 2036.

	-	2021	2020
Estimated closure costs Estimated post-closure costs	\$	4,359,067 3,979,592	\$ 3,277,922 4,735,016
Estimated total liability	\$	8,338,659	\$ 8,012,938
Percentage of liability accrued	_	75.64%	74.05%
Amount accrued	\$	6,307,361	\$ 5,933,419
Estimated liability still to be accrued	\$	2,031,298	\$ 2,079,519

9.

TANGIBLE CAPITAL ASSET	·e								
I ANGIBLE CAPITAL ASSET	3						2021		2020
							Net Book		Net Book
					39	_	Value		Value
Engineered structures									
Roadways and bridges						\$ 2	233,554,496	\$	235,469,932
Wastewater systems							13,904,728 29,574,595		13,003,710 21,427,170
All other Water systems							5,678,689		5,168,317
Water Systems					9				
						-	282,712,508		275,069,129
Land and land improveme	ents						44,177,626		44,177,626
Buildings							21,299,100		18,113,539 12,327,176
Machinery and equipmen Vehicles	τ						15,011,869 1,535,019		1,201,695
verlicles						_		_	
						\$ 3	364,736,122	\$	350,889,165
	Cost								Cost End of
	Beginning of Year		Additions		Disposals		Transfers		Year
	Teal		Additions		Вюресско		Transisio		
Engineered structures									
Roadways and bridges		\$	17,135,592	\$	(8,898,596)) \$		\$	645,516,637
Wastewater systems All other	15,649,313 28,792,226		1,196,647 8,718,311				-		16,845,960 37,510,537
Water systems	6,132,593		614,849		- F		2		6,747,442
9	687,853,773		27,665,399		(8,898,596)	١			706,620,576
Machinery and	007,000,770		27,000,000		(0,000,000)	,			700,020,070
equipment	23,562,326		4,864,135		(1,302,089)		<u> </u>		27,124,372
Vehicles	2,937,683		613,151		(107,480))			3,443,354
Buildings Land	21,620,456 44,177,626		3,638,496		-		7		25,258,952 44,177,626
Land	44,177,020	_		_				_	41,177,020
	\$ 780,151,864	\$	36,781,181	\$	(10,308,165)) \$		\$	806,624,880
	Accumulated								Accumulated
	Amortization								Amortization
	Beginning of		Current		Diseasele		Transfers		End of Year
	Year	_	Amortization	_	Disposals	_	Transiers		Teal
Engineered structures									
Roadways and bridges		\$	17,914,977	\$	(7,762,545)) \$		\$	411,962,141
Wastewater systems	2,645,603		295,629		-		: :	12 50	2,941,232 7,935,942
All other Water systems	7,365,056 964,276		570,886 104,477					e e	1,068,753
vvalei systems	304,270		107,777						
	412,784,644		18,885,969		(7,762,545))		8	423,908,068
Machinery, equipment,					/855 55 11				10 110 500
and furnishings	11,235,150		1,729,647		(852,294)		1	93 55	12,112,503 1,908,335
Vehicles Buildings	1,735,988 3,506,917		274,769 452,935		(102,422)	,		19 18	3,959,852
Dalidings								_	
	\$ 429,262,699	\$	21,343,320	\$	(8,717,261)) \$		\$	441,888,758

Construction of tangible capital assets in progress for 2021 totals \$23,505,176 (2020 - \$14,585,581). These amounts are not being amortized.

10. INVENTORIES FOR CONSUMPTION	2021	2020				
Gravel Parts, chemicals, and other	\$ 4,246,973 747,984	\$ 4,345,543 674,770				
Faits, Chemicals, and other	147,504	0/1,//0				
	\$ 4,994,957	\$ 5,020,313				
11. ACCUMULATED SURPLUS						
11. ACCOMOLATED SORPEOS	2021	2020				
Harrist de decimalis	\$ 299,950	\$ 451,006				
Unrestricted surplus Restricted surplus (Note 12)	\$ 299,950 109,198,656	113,960,741				
Equity in tangible capital assets (Schedule 1)	364,736,122	350,889,165				
	\$474,234,728	\$465,300,912				
	\$474,204,720	Ψ-100,000,012				
12. RESTRICTED SURPLUS						
	2021	2020				
Bridge infrastructure	\$ 13,638,213	\$ 14,393,477				
County facilities - capital	11,706,500	7,218,327				
Public works - Paving	10,775,718	14,295,046				
Tax rate stabilization	10,398,394	12,898,394				
Sewer	9,952,328	9,952,328				
Vehicles and equipment	9,144,553	5,762,995				
Resource roads	6,000,000	5,000,000				
Public works- Gravel reclamation	5,667,762	5,667,762				
Public works - Gravel	4,407,553	4,407,553				
Work in progress	4,329,622	5,784,840				
High speed internet	4,281,565	13,337,797				
Agricultural services	4,217,000	3,717,000				
Fire - capital	3,828,318	3,225,452				
Core infrastructure	3,000,000 2,000,000	3,000,000 2,000,000				
Emergency funding	1,800,000	800,000				
Public works - capital	1,328,765	1,328,765				
Municipal, recreation, and school Rocky Mountain Regional Solid Waste	1,284,406	2,015,964				
West country roads	1,155,723	855,723				
Airport	980,000	980,000				
Leslieville Sewer	807,110	153,765				
North Saskatchewan River park	570,000	900,000				
Geographic information system air photos	180,000	152,000				
Search and rescue equipment	€0	100,000				
Nordegg	(2,254,874)	(3,986,447)				
	\$109,198,656	\$113,960,741				

13. CREDIT FACILITY

The County has a demand revolving operating credit facility to a maximum of \$4,920,000 bearing interest at prime plus 1.00% per annum. The credit facility was not drawn upon as of December 31, 2021 or 2020.

14. CONTINGENCIES

(a) Friends of the Corridor Schools

Wild Rose School Division is planning to replace existing schools in Leslieville and Condor. To augment the essential infrastructure, the Friends of the Corridor Schools, a committee of people working to upgrade schools and educational facilities in the community, was formed (the "Group") and has embarked on a fundraising campaign. In 2019, Clearwater County Council committed to match total funds raised by the Group. As of reporting date of the 2020 financial statements, the Group has raised \$82,005.

(b) Lawsuits

The County is a defendant in various lawsuits. Where the outcome of a claim against the County is considered likely to result in a loss and the amount of the loss can be reasonably estimated, accrued liabilities have been recorded. Where the resulting potential losses, if any, cannot be determined or the occurrence of future events is unknown, accrued liabilities have not been established.

15. PENSION PLANS

(a) Local Authorities Pension Plan

Employees of the County participate in the Local Authorities Pension Plan (LAPP), which is one of the plans covered by the *Public Sector Pension Plans Act*. The LAPP is financed by employer and employee contributions and investment earnings of the LAPP Fund.

The County is required to make current service contributions to the LAPP of 9.39% of pensionable earnings up to the year's maximum pensionable earnings under the Canada Pension Plan and 13.84% on pensionable earnings above this amount. Employees of the County are required to make current service contributions of 8.39% of pensionable earnings up to the year's maximum pensionable earnings and 12.84% on pensionable earnings above this amount.

Total current service contributions by the County to the LAPP in 2021 were \$1,007,262 (2020 - \$959,290). Total current service contributions by the employees of the County to the LAPP in 2021 were \$915,309 (2020 - \$871,327).

At December 31, 2020 the Plan disclosed an actuarial surplus of \$4.961 billion (2019 - \$7.913 billion).

(b) Alberta Urban Municipalities Association Apex Supplementary Pension Plan

Certain employees of the County are eligible to participate in the Alberta Urban Municipalities Association Apex Supplementary Pension Plan (APEX), a multi-employer pension plan. This plan provides defined pension benefits to employees based on their length of service and rate of pay.

Contributions by the County to APEX in 2021 were \$11,509 (2020 - \$11,905). Contributions by the employees of the County to the APEX in 2021 were \$19,154 (2020 - \$8,071).

16. REMUNERATION AND BENEFITS DISCLOSURE

Disclosure of remuneration and benefits for elected municipal officials, the County Manager and designated officers as required by Alberta Regulation 313/2000 is as follows:

		F	2021 Benefits and		2020
3	Salary		Allowances	Total	Total
Reeve and Councilors					
Division 1	\$ 41,974	\$	6,537	\$ 48,511	\$ 46,012
Division 2	60,271		9,718	69,989	56,767
Division 3	39,850		6,178	46,028	44,219
Division 4	48,020		7,442	55,462	48,345
Division 5	42,478		6,902	49,380	49,181
Division 6	41,655		3,740	45,395	60,275
Division 7	42,708		6,496	49,204	47,910
	\$ 316,956	\$	47,013	\$ 363,969	\$ 352,709
County Managers	\$ 376,542	\$	31,544	\$ 408,086	\$ 247,267

- 1) Salary includes regular base pay, bonuses, overtime, lump sum payments, gross honoraria and any other direct cash remuneration including per diem amounts.
- 2) Employer's share of all employee benefits and contributions or payments made on behalf of employees, including pension, health care, dental coverage, vision coverage, group life insurance, accidental disability and dismemberment insurance, long and short term disability plans, professional memberships and tuition.
- 3) Benefits and allowances include the employer's share of all employee benefits and contributions or payments made on behalf of employees, and the employer's share of the costs of any additional taxable benefits.

17. SEGMENTED INFORMATION

The County provides a wide range of services to its ratepayers. For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. The accounting policies used in these segments are consistent with those followed in the preparation of the financial statements as disclosed in Note 1.

(a) General Government

General Government is comprised of Council, the office of the CAO and Corporate Services. Corporate Services includes Financial Services, Communications, Assessment, Geographic Information System, and Information Technology Services. Council makes governance decisions regarding service delivery and service levels on behalf of the County in order to balance the needs and wants of the County residents in a financially responsible manner.

(b) Community Services

Community Services consists of seniors' funding, economic development and tourism activities, animal control, shared costs for the airport and special request funding. The Community Services area also provides services mandated by Family and Community Support Services throughout Alberta through a shared funding model between the Province of Alberta, the County, the Town of Rocky Mountain House, and the Village of Caroline.

(c) Emergency and Legislative Services

Emergency and Protective Services is comprised of Fire, Emergency Management, and Municipal Enforcement Services. The regional fire service provides fire suppression along with fire prevention training and education programs. The regional emergency management agency prepares for emergency situations in order to maintain safe communities. the Municipal Enforcement Services provides infrastructure protection, bylaw enforcement and education programs as well as provincial statute enforcement with the authorities granted by the Solicitor General of Alberta.

(d) Transportation Services

Transportation is comprised of services in the Public Works areas. This includes the County's infrastructure (roads and bridges), facilities and maintenance programs, including paving and gravel.

(e) Planning and Development

This area conducts the County's planning and development functions, working with developers to foster sustainable growth within the County. Planning and Development also oversees the ongoing Nordegg development program, as well as the heritage activities, including the Nordegg Museum and Brazeau Collieries Mine Site.

(f) Recreation and Culture

The County contributes to the local recreation programs, libraries and museums in partnership with the Town of Rocky Mountain House, and the Village of Caroline. Through cost-sharing partnerships, the Rocky Mountain House Parks, Recreation and Culture provide recreational and cultural services and activities which promote the well-being of its citizens.

(g) Environmental Services

Environmental Services are comprised of water, wastewater and regional solid waste management collection and recycling.

(h) Agricultural Services and Landcare

Agricultural Services and Landcare administers programs that strengthen relationships in the rural areas as well as relationships with urban communities. This includes vegetation and pest management, environmental stewardship programs, educational workshops, specialized equipment rental, cattle data management and awards such as Century Farms, Farm Family, and Rural Beautification.

18. DEBT LIMITS

Section 276(2) of the *Municipal Government Act* requires that debt and debt limits, as defined by Alberta Regulation 255/00, for the County be disclosed as follows:

	2021	2020
Total debt limit Total debt	\$ 88,869,012 (1,474,205)	\$ 88,465,824 (1,859,161)
Amount of debt limit unused	\$ 87,394,807	\$ 86,606,663
Debt servicing limit Service on debt	\$ 14,811,502 (455,617)	\$ 14,744,304 (455,617)
Amount of debt servicing limit unused	\$ 14,355,885	\$ 14,288,687

The debt limit is calculated at 1.5 times revenue of the County (as defined in Alberta Regulation 255/00) and the debt servicing limit is calculated at 0.25 times such revenue. Incurring debt beyond these limits requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities, which could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the County. Rather, the financial statements must be interpreted as a whole.

19. FINANCIAL INSTRUMENTS

The County's financial instruments consist of cash and cash equivalents, investments, accounts receivable, accounts payable and accrued liabilities, and long-term debt. It is management's opinion that the County is not exposed to significant market or currency risk arising from these financial instruments. The following analysis provides information about the County's risk exposure and concentration as of December 31, 2021.

(a) Credit risk

Credit risk arises from the possibility that customers may experience financial difficulty and be unable to fulfill their obligations. The County is exposed to the credit risk associated with fluctuations in the oil and gas industry as a significant portion of the property taxes outstanding relate to linear property and are receivable from companies in the oil and gas industry. The large number and diversity of customers minimizes the County's credit risk.

(b) Interest rate risk

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates. Interest rate risk arises when the County invests in interest-bearing financial instruments. The County is directly exposed to interest risk on its fixed income securities and long-term debt.

(c) Other price risk

Other price risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. The County is exposed to price risk on its investments in fixed income securities.

Unless otherwise noted, the carrying value of the financial instruments approximates their fair value.

20. BUDGET FIGURES

The budget figures are presented for information purposes only. The 2021 budget, prepared by the County, reflects all municipal activities including capital projects, debt repayments, and reserve transfers. The reconciliation below is provided to encompass these items.

		2021 (Budget)	2021 (Actual)
Annual surplus	\$	(2,752,839)	\$ 8,933,816
Add back (deduct): Amortization expense Purchase of tangible capital assets Net transfers from reserves to fund capital projects Net transfers from reserves to fund operations Net transfers to reserve for future purchases Principal debt repayments	-	20,200,000 (41,007,981) 27,632,862 1,902,296 (5,589,382) (384,956)	21,343,319 (35,682,902) (17,438,785) 34,877,570 (12,676,700) (384,956)
Results of Operations	\$	(4)	\$ (1,028,638)

21. RESTRUCTURING

The County was formerly a member of the Rocky Mountain Regional Solid Waste Authority (the "Authority"), a joint committee comprised of the County, the Town of Rocky Mountain House (the "Town") and the Village of Caroline (the "Village), On March 30, 2020, the agreement was terminated, and the operations of the Authority continued on a cost sharing provision between the Town and the County until December 31, 2020.

On January 1, 2021, the members of the Authority entered into a net asset distribution agreement to allocate the assets and liabilities associated with the Authority as at December 31, 2020. The net asset value of the Authority was distributed 65.03% to the County, 33.13% to the Town, and \$1.8% to the Village.

Tangible capital assets owned by the Authority were sold to interested member municipalities at appraised value, where available. Where an appraised value was not available, the sale price was set at the net book value as at December 31, 2020. Any residual unsold assets were disposed of at auction. The total value of tangible capital assets retained by the County amounted to \$6,287,643. The carrying value of tangible capital assets received by the County amounted to \$3,203,228. The County was entitled to proceeds in the amount of \$1,098,279.

Landfill closure and post-closure liability of the Authority included two closed cells: Closed Municipal Landfill and Closed Industrial Cell.

On January 1, 2021, the County entered into an inter-municipal agreement with the Town for the purpose of sharing the liability and costs associated with the Closed Municipal Landfill. Costs are allocated in proportion to each municipality's population. As at December 31, 2021, annual costs based on the 2016 Federal Census resulted in the allocations of 64.0% to the County and 36.0% to the Town.

The cost-sharing agreement is expected to remain in effect until such time as the issuance of a reclamation certificate for the Closed Municipal Landfill pursuant to Part 6 of the *Environmental Protection and Enhancement Act*.

On January 1, 2021, the County entered into an inter-municipal agreement with the Town and the Village for the purpose of sharing the liability and costs associated with the Closed Industrial Cell. Costs are allocated in proportion to each municipality's population. As at December 31, 2021, annual costs based on the 2016 Federal Census resulted in the allocations of 62.5% to the County, 34.5% to the Town, and 3.0% to the Village.

The cost-sharing agreement is expected to remain in effect until such time as the issuance of a reclamation certificate for the Closed Industrial Cell pursuant to Part 6 of the *Environmental Protection and Enhancement Act*.

The County's proportion of the cells described above are included in the landfill closure and postclosure cost as described in Note 8.

On January 1, 2021, the County and the Town entered into an inter-municipal agreement to provide regional solid waste services to respective residents of the County and Town. The agreement is set to expire on December 31, 2025.

In addition to the regional solid waste services, the agreement establishes reclamation obligations of the County and Town for a previously shared transfer station. Reclamation of the transfer station is to be completed no later than September 30, 2022. Costs associated with the reclamation activities are to be shared 60.0% to the County and 40.0% to the Town.

At the completion of the reclamation activities, a Phase 1 Environmental Site Assessment will be performed. Costs associated with additional requirements resulting from the Phase 1 Environmental Site Assessment will be included in the shared reclamation costs.

22. APPROVAL OF FINANCIAL STATEMENTS

These financial statements were approved by Council.